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**COLORADO**  
Department of Education

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# Independent Evaluation of the Colorado READ Act Year 1

August 18, 2021

# Introduction and Webinar Purpose



## Introductions:

- Joseph McCrary, Associate Director for Research and Evaluation, WestEd
- Anji Gallanos, Director, Preschool through Third Grade Office
- Tammy Yetter, READ Act Implementation Project Manager, Preschool through Third Grade Office

## Purpose:

- To provide a high-level overview of the READ Act Implementation Evaluation conducted by WestEd
- Share links to individual reports with the field



## Questions:

- As we complete discussion of each topic there will be designated time for participants to **enter questions in the Q & A feature** that are related to that specific topic.

## For Questions after the Webinar:

- Please email [readact@cde.state.co.us](mailto:readact@cde.state.co.us)

## Today's Recording and PowerPoint:

- Will be posted by end of day tomorrow on the READ Act-Independent Evaluation of Colorado READ webpage

# External Evaluator



By October 1, 2019, CDE must issue a request for proposals to contract with an entity to act as an independent evaluator to provide independent evaluations of the use of per-pupil intervention money and money received through the early literacy grant program by local education providers and to conduct a multi-year evaluation to determine whether student outcomes achieved by local education providers in implementing the READ Act meet the goals of the READ Act.

C.R.S. 22-7-1209 (8)(a)



# West Ed



# Independent Evaluation of the Colorado READ Act: First-Year Results

Presentation to the Colorado State Board of Education

Joseph McCrary

Linda Friedrich

# Evaluation Questions

- To what extent does the material review process result in instructional programs, professional development, and assessments that meet the requirements of the READ Act?
- How are districts and schools implementing READ Act provisions?
- To what extent do students identified with a significant reading deficiency achieve reading proficiency by third grade?

# Material Review Process

Develop criteria for instructional programs, professional development programs, and assessments

SB 19-199 requirements

Additional professional standards

Examine evidence supplied by vendors and in EdReports and What Works Clearinghouse

Interviews with CDE staff and contractors

# Implementation and Outcomes Process

1

Review finance data for Per Pupil and Early Literacy Grants

2

Conduct statewide inventories of all districts that received Per Pupil Funds and all schools that received Early Literacy Grants

3

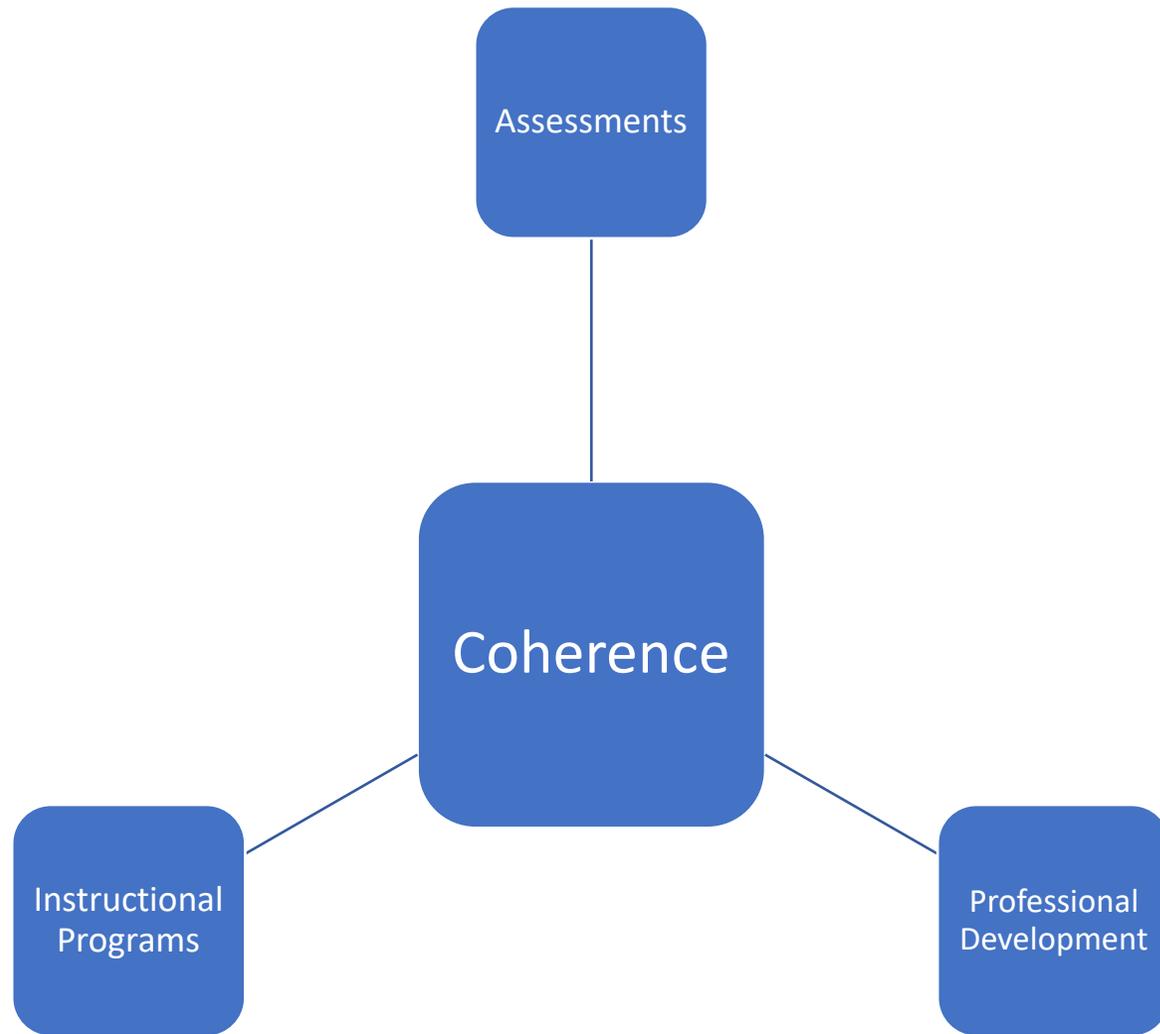
Conduct 28 virtual site visits with Early Literacy Grants schools (16) and schools in districts that only received Per Pupil funds (12)

# READ Act Strengths

The materials CDE approved for use with READ Act funds in 2020 meet the minimum requirements of SB 19-199

	Fully Met	Largely Met	Partially Met	Did Not Meet / Not Rated
Assessments	6	7	2	0
Instructional Programs	46	18	3	0 / 1
Professional Development Programs	6	0	0	0

# Coherence



# Overall Approaches to Reading

Educators whose tenure predates the READ Act indicate that it led to a significant increase in the amount of classroom time spent on reading.

The READ Act also led to an increase in data-informed, tiered approaches to reading instruction and interventions.

This has led to a “common language” used across Colorado among educators regarding the three tiers as well as common terminology. Common language and terminology are useful for supporting more consistent application of instructional practices.

# MTSS Approach to Reading

IEPs

Additional Supports

Core Literacy Block

# Early Literacy Grants

Transformational in changing how schools approach K-3 literacy instruction



Approaches are layered and complementary, integrating at least two of:

external literacy  
consultants

internal literacy  
experts

teacher training

updated literacy  
materials

# Challenges with the READ Act

# English Learners

CDE has successfully identified Spanish-language materials

Nearly half of approved assessments are normed for Spanish-speaking students

All but one IP in Spanish includes the required reading components

CDE less successful identifying instructional materials in English that offer differentiated support

Especially true of interventions and supplemental programs

Site visit participants are concerned about improperly diagnosing EL students as having an SRD

# Students with Disabilities

Small number of approved assessments, instructional programs, and professional development programs support students with disabilities

Assessments from vendors with large-scale systems more likely to include evidence demonstrating appropriate accommodations

Only 7 supplemental and 3 intervention programs provided evidence that their materials could be differentiated for students with disabilities

# Variation in Evidence during Materials Review

- Alignment and Effectiveness
- Assessments varied from well-run alignment studies to highlighted copies of the state standards
- Instructional Programs reflected minimum standards for K-3 reading
  - Did not fully reflect drawing inferences and making connections beyond text
- Few Instructional Programs and Professional Development Programs submitted high quality RCTs and QEDs
  - Most relied on logic models

# Human Capital

Site visit participants consistently indicated the critical importance of providing adequate training to address:

- Lack of adequate training in the five core elements of literacy instruction
- Lack of qualified teaching candidates

Teachers require training to ensure:

- Understanding the research behind effective K-3 literacy instruction
- Understanding the mechanisms by which children acquire and retain reading skills
- Consistently use terminology across classrooms, grades, and schools
- Grounding in the most up-to-date research
- Capacity to administer assessments and use data to design appropriate reading interventions

# Impact of Materials Review Process on Districts

Site visit schools indicated that they appreciate the guidance offered by CDE's advisory lists

However, site visit schools indicated challenges when **previously approved** instructional programs no longer appear on the advisory lists

They found high financial, time, and human capital costs of switching from previously approved programs to new programs

# READ Plan Development and Implementation



READ Plan development perceived to be compliance-oriented, duplicative, and/or burdensome

Overlap/ conflict with other student support plans



Schools with consistent staff support (such as a reading interventionist or coach) tend to indicate there is higher consistency and fidelity

# Third Grade Proficiency of SRDs

Proficiency rates of third-grade students who had at any time been identified with a significant reading deficiency increased gradually but remained very low

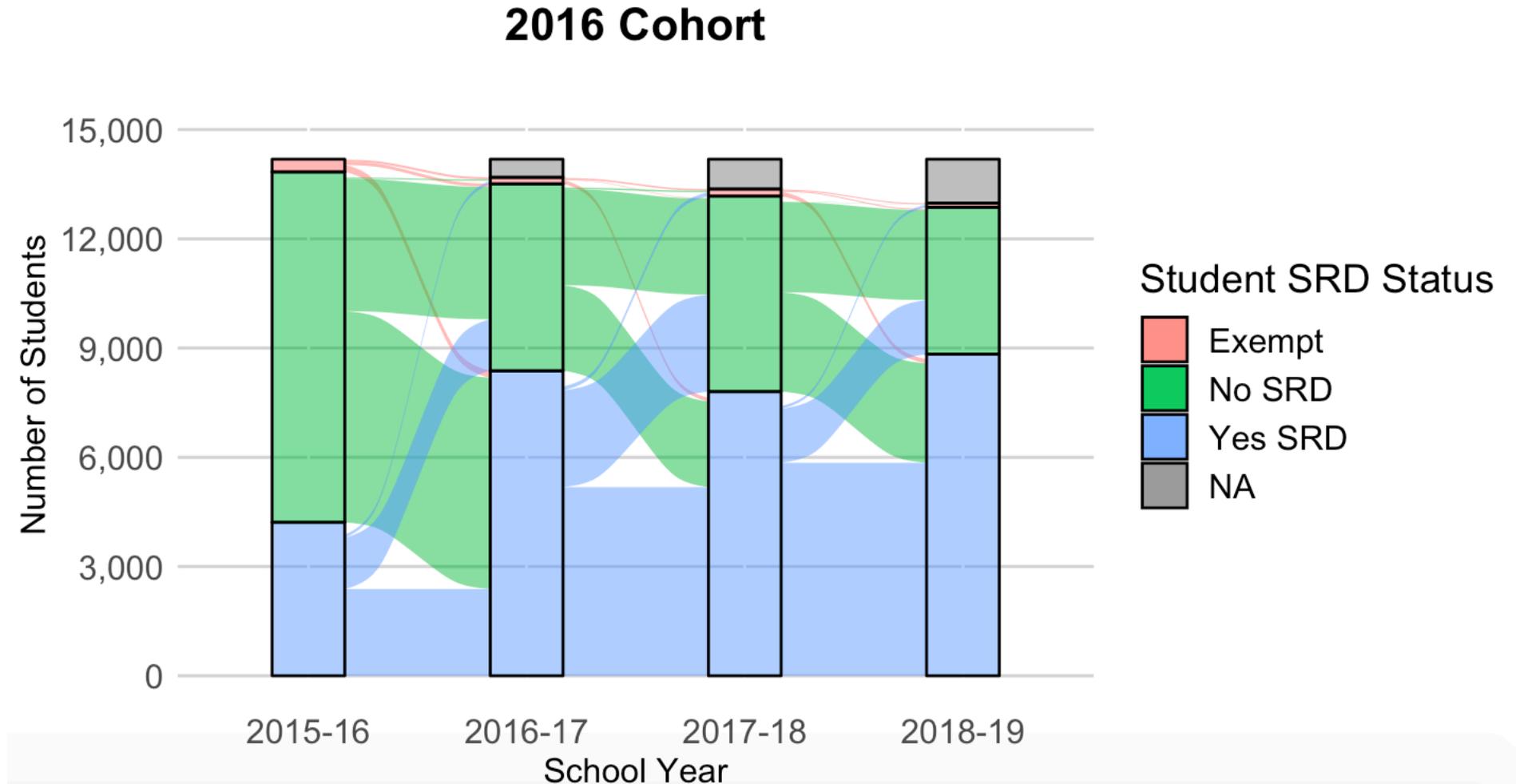
<b>Year</b>	<b>CMAS ELA Proficiency Rate</b>
<b>2014-15</b>	0.71%
<b>2015-16</b>	1.30%
<b>2016-17</b>	2.62%
<b>2017-18</b>	3.56%
<b>2018-19</b>	4.41%

# Students' SRD Designations by Year

	2015-16	2016-17	2017-18	2018-19
Remained Yes SRD	16,205	16,945	17,896	18,264
No SRD to Yes SRD	12,204	12,893	12,015	12,515
Yes SRD to No SRD	7,626	7,728	8,353	7,263
Remained No SRD	140,865	137,632	141,984	139,482

# SRD Status of 2015-16 Kindergarten Cohort (starting n = 14,186)

This chart illustrates the pathways of any student who was identified as having a significant reading deficiency



# K-3 Assessments and Growth to Standard

- Current assessment system characterized by many assessments in use
- Leads to questions about correct identification of SRD
- Challenging to develop growth to standard measures

# Recommendations

# Programmatic Recommendations

Examine	Examine processes to either extend the approval of materials or support schools and districts who need to make instructional and/or assessment changes <b>due to changes in approvals</b>
Develop and disseminate	Develop and disseminate information about SRD identification procedures for English learners
Establish	Establish appropriate baselines for appropriate research and alignment evidence bases
Provide	Provide guidance to vendors about supporting comprehension and inference beyond the text as well as diverse authorship and representation
Consider	Consider processes to designate instructional programs that offer full differentiation for English learners and professional development programs that focus on supports for English learners

## Recommendations for the Evaluation



Examine policy & program alignment across CDE divisions and programs that impact K-3 reading education



Convene a psychometric panel to address questions around growth to standard



Study effective practices in addressing the literacy needs of English learners



Identify and document best practices for human resources challenges

# Questions

# Accessing the READ Act Implementation Evaluation

Full Report and Materials Review

# READ Act – Independent Evaluation of Colorado READ

- READ Act – [Independent Evaluation of Colorado READ webpage](#)
- Two Main Folders:
  - READ Act Instructional Program, Professional Development and Assessment Review Materials
  - Review of Per-Pupil Expenditures

# READ Act Implementation Review Notes

- Notes
  - **Materials Reviews**
    - CDE and West Ed used two different rubrics to review materials.
    - West Ed only reviewed program materials that were either already on the CDE Advisory List, or that required review because of COVID delays.
    - Some vendors on the CDE Advisory List did not submit materials for a West Ed review.
  - **Per Pupil Expenditures**
    - The 3rd Party Evaluation did not include a requirement to review detailed fiscal forensic analysis of READ Act expenditures.

- Web Walk

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## Colorado READ Act

**K – 3 Teacher Evidence-Based Reading Training Requirements**

Colorado school districts are required to ensure all K - 3 teachers complete evidence-based training in teaching reading as a result of changes to the Colorado READ Act in [SB 19-199 \(PDF\)](#).

**Teacher Training Completion Deadline Extended**

Colorado school districts, charter schools and boards of cooperative services are required to demonstrate that the kindergarten through third grade teachers they employ have completed evidence-based training in teaching reading. HB21-1129 extends the previously approved deadline of January 31, 2022 to the beginning of the 2022-23 school year. More related information will be released soon.

**Important Dates for Teachers**

**August 1, 2022:** evidence-based training in teaching reading must be completed

**August 15, 2022:** documentation must be submitted to the [Colorado Online Licensing \(COOL\)](#) system

*Information on deadlines for new teachers based on hire date will be coming soon.*

Learn about the hour, content and assessment requirements to complete this training and [the various training options that are available for K-3 teachers.](#)

**Colorado READ Act Home**

- [Advisory Lists of PD and Programming](#)
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**Location**



# Questions



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